

## Town of Orleans - Public Records Access Guidelines

Effective January 1, 2017, the Massachusetts Public Records Law, G.L. c.66 and c.4, §7(26) provides that a municipality must, within 10 business days (Monday through Friday, excluding legal holidays), respond to a request for records by providing access to or a copy of such records, or explaining any delay or denial. These guidelines are intended to assist members of the public seeking access to public records in the custody of the Town of Orleans.

### General Information:

1. Business Hours. The regular business hours of Town Hall are:  
Monday through Friday 8:30am – 4:30pm.
2. Records Access Officers. The following Records Access Officers (“RAO”) have been designated:

#### **Super RAO**

Cynthia S. May, Town Clerk  
Phone: 508-240-3700 X405  
Fax: 508-240-3388  
Email: [cmay@town.orleans.ma.us](mailto:cmay@town.orleans.ma.us)

#### **Business Address:**

Town Hall  
19 School Road  
Orleans, MA 02653  
Fax: (508) 240-3388

Additionally, each Department Manager in the Town has also been designated as an RAO, as listed below:

## Department Manager RAOs

Accounting/Finance: Cathy Doane  
[cdoane@town.orleans.ma.us](mailto:cdoane@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 440

Assessing: Brad Hinote  
[bhinote@town.orleans.ma.us](mailto:bhinote@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 430

Building: Tom Evers  
[tevers@town.orleans.ma.us](mailto:tevers@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 455

Conservation: John Jannell  
[jjannell@town.orleans.ma.us](mailto:jjannell@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 425

Council on Aging: Judi Wilson  
[jwilson@town.orleans.ma.us](mailto:jwilson@town.orleans.ma.us)

Senior Center, 150 Rock Harbor Rd  
(508) 240-6333

DPW/Natural Resources: Tom Daley  
[tdaley@town.orleans.ma.us](mailto:tdaley@town.orleans.ma.us)

DPW/NR Office, 139 Main St.  
(508) 240-3700 Ext. 470

Fire Department: Chief Tony Pike  
[tpike@town.orleans.ma.us](mailto:tpike@town.orleans.ma.us)

OFD, 58 Eldredge Park Way  
(508) 255-0050

Health: Bob Canning  
[bcanning@town.orleans.ma.us](mailto:bcanning@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 450

Planning: George Meservey  
[gmeservey@town.orleans.ma.us](mailto:gmeservey@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 435

Police Department: Chief Scott MacDonald  
[smacdonald@town.orleans.ma.us](mailto:smacdonald@town.orleans.ma.us)

OPD (Temporary), 139 Main St.  
(508) 255-0117

Snow Library: Tavi Prugno  
[tprugno@town.orleans.ma.us](mailto:tprugno@town.orleans.ma.us)

Snow Library, 67 Main Street  
(508) 240-3760

Town Administrator: John Kelly  
[jkelly@town.orleans.ma.us](mailto:jkelly@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 415

Treasurer/Collector: Scott Walker  
[swalker@town.orleans.ma.us](mailto:swalker@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 420

Water: Todd Bunzick  
[tbunzick@town.orleans.ma.us](mailto:tbunzick@town.orleans.ma.us)

Town Hall, 19 School Road  
(508) 240-3700 Ext. 445

3. Public Records Law Information. General information about the public records law and public records requests is found in the Secretary of the Commonwealth's, "A Guide to the Massachusetts Public Records Law," January 2017 edition, found online at: [www.sec.state.ma.us/pre/prepdf/guide.pdf](http://www.sec.state.ma.us/pre/prepdf/guide.pdf).

### **Making Public Records Requests:**

4. Public Records Requests. Any person may make a public records request:
  - a. Through the Public Records tab on the Town website's homepage [www.town.orleans.ma.us](http://www.town.orleans.ma.us)
  - b. In person at Town Hall, 19 School Road, Orleans, MA 02653
  - c. By first class mail addressed to the RAO at the RAO's business address set forth above;
  - d. By facsimile addressed to the RAO at the business facsimile number set forth above; or
  - e. By e-mail addressed to the RAO at the e-mail address set forth above and on Attachment A.
5. Requests Encouraged to be in Writing. Although not required, it is strongly encouraged that public records requests be in writing to ensure the most efficient and accurate response. All written public records requests, including via email and facsimile, shall be addressed/directed to an RAO, and contain the contact information, so that the RAO is able to provide the required response.
6. Contact Information. Individuals making in-person requests are not required to give their names or contact information. For in-person requests that require additional time for a comprehensive response, requesters will be advised to check in periodically with the RAO or department from which records are sought, or requesters may voluntarily provide contact information.
7. Specificity of Requests. To facilitate timely responses to public records requests, requests should be as specific as possible, detailing, if known, records custodian(s), and date and subject matter parameters. The more specific the request, the better able the TOWN will be to respond, as broad requests often require more extensive staff efforts to locate, review and copy all possibly responsive records. Staff may contact requestor for clarification of records sought.
8. Receipt of Requests. Written requests received during normal business hours, as defined in the opening paragraph above, will be considered received on that

date. Written requests sent via email or facsimile after normal business hours shall not be considered received until the following business day. Business days shall not include Saturdays, Sundays, and legal holidays.

9. Purpose of Request. The RAO may ask for more information to assist the requester to make an appropriate request and/or to enable the RAO to respond more efficiently.

### **Responses to Public Records Requests:**

10. Fees. If fees will be assessed, a written estimate of the same will be provided to the Requester.
11. Response if Longer than 10 Days or Denial in Whole or in Part. If a full response, including provision of records, cannot be made within 10 business days of receipt of the request, the RAO or designee will respond to the requester in writing: explaining the anticipated time frame for complete response; identifying any records that the TOWN does not have in its custody; identifying records which the TOWN does not expect will be provided, or that will be redacted, specifying the relevant exemption and its application to the requested record or portion thereof; providing a good faith fee estimate; and including a statement of appeal rights.
12. Clarification of Request. Depending upon the scope of the request, the requester may be asked to clarify the request, provide more specific detail, and/or agree to a voluntary extension of time for the TOWN to respond fully to the request.
13. Time for Response. Typically, a complete response will be provided within 10 business days of receipt of the request. If, due to the scope of the request, the need for redactions, or other complications, the TOWN is concerned that it will not be able to provide a complete response within 25 days, the TOWN may ask the requester for an extension of time to comply or petition the Supervisor of Public Records for additional time.
14. Publicly Available Records. The TOWN maintains a searchable website at [www.town.orleans.ma.us](http://www.town.orleans.ma.us) where certain public records are available for inspection, downloading or printing. If a request seeks documents publicly available on the Town's website, the requester will be directed to the website in satisfaction of the request, unless the requester does not have the ability to receive or access the records in a usable electronic form.
15. Electronic Records Delivery Preference. To the extent feasible, the RAO or designee will provide public records in response to a request by electronic means unless the record is not available electronically or the requester does not have the ability to receive or access the records electronically. To the extent available and feasible, the RAO will provide an electronic record in the requester's preferred format.

16. Request for Records to be Mailed. Should a requester seek to have responsive records provided by mail, the requester will be charged the actual cost of postage, using the least expensive form of mailing possible, unless the requester requests, and agrees to pay for, an expedited form of mailing and such fees are paid in advance.
17. Creation of Records. The TOWN is only required to provide records that are in existence at the time of a request and is not required to create a new record to accommodate a specific request.
18. Answering Questions. The TOWN is not required to answer questions in response to a public records request.
19. Supplementing Responses. The TOWN is not required to supplement its response to a previous public records request in the event that responsive records are created in the future.
20. Unique Right of Access. Pursuant to the provisions of 950 CMR 32.06(1)(g) , if a requester or requester's representative (such as an attorney), has "a unique right of access by statutory, regulatory, judicial or other applicable means", a request for records will not be considered a G.L. c.66, §10 public records request.

#### **Categories of Records:**

21. Different categories of records are maintained by the various TOWN departments. You may refer to the Municipal Records Retention Schedule, issued by the Supervisor of Public Records, and found at [https://www.sec.state.ma.us/arc/arcpdf/Municipal\\_Retention\\_Schedule\\_20161109.pdf](https://www.sec.state.ma.us/arc/arcpdf/Municipal_Retention_Schedule_20161109.pdf), which schedule identifies various categories of records maintained by municipal departments and so-called "records in common".
22. Regional School District Records. School-related records are generally maintained by the Nauset Regional School District for grades K through 12, and requests for such records should be directed to the attention of the Nauset Public Schools' "Record Access Officer" (RAO), Carol Forgione, Director of Human Resources.

email: [forgionec@nausetpublicschools.org](mailto:forgionec@nausetpublicschools.org)

Mailing: Nauset Public Schools, 78 Eldredge Park Way, Orleans, MA 02653

#### **Exemptions:**

23. Exemptions/Redaction/Withholding. Some public records, or portions of records, may not be provided in response to a public records request because the TOWN has determined such records to be exempt from disclosure pursuant to the provisions of G.L. c.4, §7(26), the attorney-client privilege, or other applicable exemptions or common law privileges. For more information about exemptions to

the Public Records Law, see the Secretary of the Commonwealth's, "A Guide to the Massachusetts Public Records Law," January 2017 edition, available at [www.sec.state.ma.us/pre/prepdf/guide.pdf](http://www.sec.state.ma.us/pre/prepdf/guide.pdf).

**Fees:**

24. Reasonable Fees. In some circumstances, the TOWN may assess a reasonable fee for the production of public records.
25. Categories of Permissible Charges. Permissible charges include, but are not limited to:
  - a. five cents (\$0.05) per page of black and white printouts or copies with a threshold for copy charges that has been set at \$1.00 (20 copies);
  - b. actual cost for storage devices or materials such as CDs or thumb/flash drives;
  - c. actual cost for duplication of records not susceptible to ordinary means of reproduction, such as color copies and large format plans;
  - d. postage fees (where applicable; see paragraph 15, above); and
  - e. fees for employee time required to satisfy a public records request (see paragraph 26 below).

**No copying fee will be charged for records provided in electronic form.**

26. Employee Time for Locating and Segregating Records. A fee may be charged for employee time necessary to identify, locate, and compile the records requested. A fee may also be charged for employee time necessary to review, and, as applicable, segregate and/or redact information exempt from public disclosure. The hourly rate for such fees shall be the hourly rate of the lowest paid employee capable of performing the task, provided, however, that this hourly rate shall not exceed twenty-five dollars (\$25.00) per hour, unless the TOWN has obtained the approval of the State Supervisor of Public Records to charge a higher hourly rate. Depending upon the nature of the request, different rates may be charged for different types of work (i.e., a different hourly rate for search time and a different hourly rate for segregation/redaction time).
27. Small Municipality Exception. As of the 2010 Decennial Census, the TOWN had 5,890 residents. See <https://www.sec.state.ma.us/census2020/barnstable.htm>. In accordance with 950 CMR 32.07(2)(m)(2), therefore, the TOWN may assess fees for all employee time, including the first two hours.
28. Requests for Commercial Purposes. Said fee limitations may not apply when a request for records is for a commercial purpose as determined by the Commonwealth's Supervisor of Records.

29. Petition for Higher Fee. In certain circumstances, the TOWN may petition the Supervisor of Public Records for permission to assess fees for employee time at a rate in excess of \$25.00.

**Appeals:**

30. If a requester wishes to assert a claim that they have been denied access to public records, they may appeal the RAO's determination to the Supervisor of Records pursuant to 950 CMR 32.08(1). The Supervisor shall make a final determination on the appeal within ten (10) business days of receipt.
31. If the requester is dissatisfied with the determination of the Supervisor of Records, the requester may appeal to Superior Court. Alternatively, a requester may bypass the Supervisor and go directly to Superior Court.
32. For further information on appeals, see the Secretary of the Commonwealth's "A Guide to the Massachusetts Public Records Law," January 2017 edition, available at [www.sec.state.ma.us/pre/prepdf/guide.pdf](http://www.sec.state.ma.us/pre/prepdf/guide.pdf)